Regional approach for the elimination of Dog-mediated human rabies in the Middle East.

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Toward elimination of
Dog-mediated human rabies in the Middle East

Introduction:

Rabies is one of the most deadly zoonotic diseases. It is listed among the World Organisation for Animal Health’s (OIE) diseases under the category “multiple species diseases, infections and infestations” (Code chapter 8.14). It is estimated that approximately 60,000 people worldwide die each year because of rabies, mostly children in developing countries of Asia and Africa. Globally, the vast majority of human cases, more than 95%, are caused by exposure to rabid dog bites.

For hundreds of years, rabies has been a dual public horror and biomedical dilemma. In the 20th century scientific improvement and technical advances for rabies diagnosis and vaccination in humans, domestic animals and wildlife, achieved a significant milestones in public health, agriculture and conservation biology.

In spite of rapid advances in diagnostics, vaccine development and the application of novel technologies to control the disease, rabies remains a significant cause of deaths in human following exposure to rabid animals.

The disease mainly affects poor rural communities where access to appropriate post-exposure prophylaxis (PEP) is limited/neglected or non-existent. In contrast with many other diseases, the tools needed to eliminate rabies already exist.

It is therefore the prime responsibility of any national veterinary service to apply its knowledge, capacity and skills in animal disease control to create a buffer between the animal source and the susceptible human beings.

The OIE, fully realizing the need of many developing and in transition
countries to improve the governance and delivery of their veterinary services, has embarked upon a global campaign to publicise the importance of accepting the delivery of veterinary services as an international public good.

Only by assisting countries in need to apply the minimum standards for animal disease control will be able to fully benefit from the advantages of new technologies and eventually move towards the elimination of rabies.

Since May 2019, OIE Standards on rabies include guidance for countries to apply, on a voluntary basis, for the endorsement of their national control programmes for dog-mediated rabies. These guidelines support countries to compile in a standard manner, documented evidence that demonstrates compliance with the requirements described in the Terrestrial Code. The standard operating procedures for the official recognition of disease status / endorsement of national official control programme applications are available (Annex I).

An important prerequisite to achieve the objective of disease control is the ability of the Veterinary Services to institute and apply the international standards for the control of animal diseases and Zoonoses.

Veterinarians and the national Veterinary Services of OIE Member Countries have a major role to play in implementing these strategies at the national and regional level. Their involvement is a vital element in coordinating operations between public health services, local authorities including town councils, law enforcement agencies, and NGOs working in some of the poorest countries.

For the control or eradication of Rabies, like any other zoonotic disease, the veterinary sector cannot accomplish it alone. Intersectoral collaboration is paramount for any successful achievement. Joint efforts should involve the public health and environment sectors, veterinary private sector, municipalities, educational institutes, media and NGO’s working in animal welfare, added to the various stakeholders dealing with all these sectors including wildlife.

Any national surveillance plan should also be coordinated with the relevant authorities of neighbouring countries, in order to harmonise actions, especially at border posts, and exchange data, skills and experience.
Working together at the regional level, under the global guidance will enhance the chance to success.

The OIE, together with WHO, FAO and the Global Alliance for Rabies Control (GARC), joined efforts and formed the United Against Rabies Collaboration which elaborated the Global strategic plan to end human deaths from dog-mediated rabies by 2030.

As an output of this collaboration, aiming to reinforce and support countries on elaboration and implementation of the national strategies for rabies elimination, were made available various tools to support countries on the development of their national strategies and action plans.
One of these tools is the Blueprint and Stepwise Approach towards Rabies Elimination (SARE). (Annex 2)

**Rabies Disease (Manual chapter 3.1.17)**

Rabies is caused by neurotropic viruses of the genus Lyssavirus in the family Rhabdoviridae of the order Mononegavirales, and is transmissible to all mammals. As the viruses are transmissible to humans, all suspect infected human material must be handled under the appropriate safety conditions specified by the World Health Organization (WHO, 1996). Laboratories working with lyssaviruses or suspect animal material must comply with national biocontainment and biosafety regulations as well as following appropriate biosafety and containment procedures as determined by biorisk analysis (see Chapter 1.1.4 Biosafety and biosecurity: Standard for managing biological risk in the veterinary laboratory and animal facilities).

Rabies virus (RABV) represents the taxonomic prototype species Rabies lyssavirus in the Lyssavirus genus, which includes other genetic and antigenically-related lyssavirus species (ICTV, 2017). RABV is found worldwide, and is responsible for the overwhelming majority of reported animal and human rabies cases.

Other lyssaviruses appear to have more restricted geographical and host range, with the majority having been isolated from bats with limited public and animal health implications. However, all lyssaviruses tested cause clinical disease indistinguishable from RABV. The lyssaviruses have been divided into at least three phylogroups with distinct pathogenicity and immunogenicity
(Kuzmin et al., 2010).

As no clinical sign or gross post-mortem lesion can be considered pathognomonic in domestic or wild animals, the diagnosis of rabies has to rely on laboratory testing. Serological testing is not used for ante-mortem diagnosis because of late seroconversion and the high mortality rate of host.
Rabies in the Middle East:

A- Introduction:

For the epidemiology of the most important zoonotic diseases, the Middle East may be considered as an extension of the Mediterranean region, particularly the southern and littoral countries. These regions present many similarity in climatic, geophysical and socio-cultural characteristics. Rabies is endemic in most of the countries, with few exceptions in some Gulf countries.

Endemic rabies creates a serious public health for the whole region. This is expressed through considerable human death and post exposure treatment rates.
Dog is the main source of human infection, while cats constitute the second most important group of domestic animals, followed by others such as sheep, goats, cattle, camels and donkeys and the wild animals such as foxes, jackals and wolves. For FAO, more than 30% for the free roaming dog population in the region is under the age of one year. The density of stray dog population is estimated to be between 0.6 and 1.5/km² in urban areas and 1.2 to 2.6/km² in peri-urban and rural areas. Also, there is an average of more than 250 human cases of rabies reported annually in the ME, and several hundred thousand cases of post exposure treatment. The majority of these cases are reported in Egypt, Iraq, Iran, Sudan and Yemen.

National rabies control strategies include vaccination, control of stray dog populations and raising awareness among at risk human populations. Unfortunately, these strategies are only partially implemented because of limited resources and lack of coordination among all stakeholders. Accordingly, Rabies elimination requires a coherent and sustainable long term strategy, which should be based on a participatory approach and coordination of all concerned stakeholders.

In consideration of the above, a Middle East countries joint action is necessary to reconsider the fundamental parameters, basic priorities, and practical goals for substantial regional rabies reduction, with dynamic partnerships forged among international organizations, entities and nongovernmental organizations. The main objective of this communication is to consider rabies eradication, elimination, prevention and control as a priority towards desired and observed success of fresh future perspectives and additional progress on a global basis.

The Global Framework has five pillars for rabies elimination (STOP-R) that include aspects of socio-cultural, technical, organisational, political, and resource mobilisation. The Framework also defines the critical factors
The five pillars of rabies elimination (STOP-R)

**Socio-cultural**
- Rabies control involves a wide range of stakeholders including the general public. The socio-cultural context influences rabies perceptions and dog-keeping practices of at-risk populations.
- Understanding the context guides approaches to motivate behavioral change and plan feasible delivery of services.
- Includes activities for:
- Awareness-building awareness of dog-mediated rabies as a preventable global public health problem including through participation in initiatives such as World Rabies Day and the End Rabies Now campaign.
- Responsible dog ownership promotes responsible dog ownership and dog population management practices, including dog vaccination, in accordance with OIE standards.
- Bite prevention and treatment develop and implement education programmes on bite prevention and first aid for both children and adults.
- Post-exposure prophylaxis increase awareness and understanding of post-exposure prophylaxis (PEP), importance and options including intradermal administration.
- Community engagement encourage community involvement and engagement in activities to eliminate dog-mediated rabies.

**Technical**
- Effective animal health and public health systems are required to eliminate dog-mediated human rabies. These systems must be strengthened and maintained appropriately, and gaps identified and filled.
- Includes activities for:
- Vaccination ensures safe, efficacious and accessible dog and human vaccines and immunoglobulins, and promote and implement mass dog vaccination as the most cost-effective intervention to achieve dog-mediated human rabies elimination.
- Logistics collect data on herd forecasts to inform the vaccine procurement system and to create and sustain the logistics and infrastructure required for effective delivery and implementation of mass dog vaccination programmes and PEP administration.
- Diagnosis: ensure capacity and capability for rapid and accurate rabies diagnosis through accessible, well-equipped laboratories and trained personnel.
- Surveillance: support improved surveillance, sampling, reporting, and data-sharing.
- Technical support provide guidance and technical support for the development and training of national and regional plans, including the use of existing tools.
-| Pillar | The One Health approach of close collaboration is applied. Leadership, partnership and coordination for elimination activities arise from the human health and animal health sectors and other stakeholders.
- Includes activities for:
- | One Health promote the One Health approach and internal coordination through national and regional networks.
- | Good governance: establish good governance, including clear roles, chain of command, measurable outcomes and timelines.
- | Humanization: align work plans and activities with national and regional priorities and approaches fostering synergies among sectors.
- | Coordination: coordinate and combine human, veterinary and infrastructure of other programmes and initiatives, if appropriate and feasible.
- | Indicators and performance: identify targets and their indicators to support performance measurement, including surveillance and validation data, to identify areas requiring attention or extra support.
- Monitoring and evaluation: support monitoring and evaluation of national plans to ensure timely and cost-effective delivery.

**Organizational**
- Success depends on political will and support for elimination of dog-mediated human rabies.
- Political will results from the recognition of rabies elimination as a national, regional and global public good.
- Includes activities for:
- | Political support: political support is essential and must be present during and following country initiatives (political upheaval, natural disasters, etc.).
- | International support: encourage countries to request a resolution or dog-mediated human rabies elimination through the World Health Assembly (WHA) and the General Assembly of Delegates (OIE).
- | Legal frameworks: establish and enforce appropriate legal frameworks for rabies notification and elimination.
- | Demonstrating impact: demonstrate the compelling case for mass dog vaccination programmes and their impact on protecting and saving human lives.
- | Regional engagement: support active national and regional engagement and cooperation to commit to a rabies elimination programme and promote the exchange of lessons learnt and experiences to leverage resources and engagement.

**Political**
- Rabies elimination activities frequently span several years and therefore require sustained, long-term support.
- Includes activities for:
- | Case for investment: promote the case for investment in dog-mediated human rabies elimination to persuade countries, policy-makers and donors of the feasibility and value of investing in rabies elimination strategies.
- | Investment: encourage different forms of investment and partnerships (private and public investment) to leverage resources and engagement.

**Resources**

**CRITICAL SUCCESS FACTORS**
- | Long-term political and social commitment.
- | Community engagement.
- | Surveys estimate 70% of the at-risk dog population.
- | Free of charge: start small, scale up.
- | Sustained resource, logistics and infrastructure.
- | Promote safe husbandry and other strategies for reduction of canine population.
- | Sufficient supply of quality assured canine vaccines and human immunoglobulin.
- | Reach remote, rural and at-risk populations.
- | Conduct performance at all levels.
- | Vegetable trained and motivated implementation personnel.

**Strategic Vision:** Zero human deaths from dog-mediated rabies by 2030 in participating countries.
B- Structure, guidance and tools for dog-mediated rabies control.

Elimination of dog-mediated human rabies is perfectly feasible by vaccinating dogs with good quality vaccines, in combination with other tools such as public education, promoting responsible dog ownership, and by ensuring appropriate human post-exposure prophylaxis.

The Global elimination of dog mediated rabies” acknowledged that controlling the disease in dogs remains the most cost-effective way to prevent rabies in humans

B.1: The overall objective: Elimination of dog mediated human rabies

- In the Middle East, the majority of reports clearly showed that there was a suspicion of severe underreporting, both, in human and in animal cases. Rabies seems to occur mainly in rural areas, where more vulnerable populations are located (access to health facilities limited, lower education level). In general, the diagnostic capabilities (infrastructure and training of personnel) revealed to be minimal or poor which additionally contributes to underreporting. Human cases are rarely confirmed by laboratory testing and solely based on observation of clinical signs and exposure history.

- National Authorities when designing the rabies control strategy should define the objectives to be achieved, the activities to be implemented, and the expected outcomes. The strategy should include a rabies control programme and a work plan to guide the implementation of activities as well as setting a budget and a timeline.

- In the development of rabies elimination strategies, it is important to provide a detailed description of the rabies situation in the country.
Showing the distribution of the disease on maps, facilitates the planning and implementation of actions in the field.

- Data analysis is also important to establish risk factors and to identify priorities. Showing figures is the most efficient and convincing way to raise awareness among decision makers and get the authorities engaged.

- To achieve the expected outcomes, the strategy should provide a detailed description of its main components, including demographic aspects on human and dogs population related to the occurrence of rabies, define the governance of the national control programme, identifying the competent authorities involved, a description of the rabies epidemiological situation, rabies surveillance, rabies diagnosis, case investigation protocol, national and international collaboration, rabies awareness and education programmes etc.

Below is the diagram of phases that each country should proceed when preparing the national strategy to comply for the achievement of the ultimate goal towards the elimination of dog mediated human rabies.
In Annex 1, the OIE set the procedures for the application to request official endorsement of national control plan. It is a clear roadmap for countries to embark in the rabies elimination along with the global guidelines.

**Having the OIE endorsement of the official control programme would also support the national public health authorities obtain the WHO official validation of zero human deaths from rabies.**

In addition to the international standards on rabies, the OIE provides the Performance of Veterinary Services (PVS) Pathway as a tool to assess the quality of Veterinary Services, where each country can use for self-assessment at the beginning of the workplan and during its accomplishment.

Through the OIE PVS pathway, the OIE has been able to support many governments to identify their overarching needs in terms of enhancing the delivery of veterinary services, upon which hinges rabies control. Important considerations in this regard are “critical competencies” (CC) of Veterinary Services in particular pertaining to:

- The professional & technical staffing and competencies of the VS (CC.I.1.),
- Operational resources and funding (CC.I.12–15),
- Veterinary laboratory diagnosis (CC.II.1.),
- Epidemiological surveillance and early detection (CC.II.5.),
- Emergency response (CC.II.6.),
- Disease prevention, control and eradication (CC.II.7.),
- Animal welfare (CC.II.13.),
- Communication (CC.III.1.),
- the participation of stakeholders in joint programmes (CC.III.6.)
- Veterinary legislation (CC.IV.1-2.),

**B.II: How the objectives will be met:**

- To coordinate the implementation of a dog mediated rabies control strategy, it is important to establish:
  - A work plan, the timelines and the budget of the official control program.

  - For monitoring the implementation of the workplan, indicators should be
selected related to the most important areas and steps where improvements in the programme are needed to decrease incidence of cases in dogs and humans.

- Also a major pillar of a successful strategy to eliminate human rabies is vaccination of dogs. Vaccination planning should be thoroughly described in a rabies control program.

- Other technical elements should be also defined such as frequency of vaccination campaigns, geospatial and temporal distribution of the campaigns, an estimation of the number of dogs to be vaccinated per population per campaign by regions, etc. It should also mention the planning for emergency vaccination and the methods used for estimating vaccination coverage and monitoring.

- Aspects related to the epidemiology of the disease, such as risk factors, spatial distribution, species involved, as well as socio-economic and cultural factors, must be considered.

- Surveillance is another essential component of a Rabies control program. Besides establishing countries rabies epidemiological profile, the competent authorities should coordinate actions to collect, dispatch samples, perform the diagnosis and share data. Procedures for notification, reporting, sampling, and testing should be established.

- The analysis of laboratory data provides valuable information for the competent authorities to identify areas of risk and to define priorities.

- The plans should also describe the activities for dog population management and methods used for dog population estimation.

- Activities such as awareness campaigns, training, and education programmes on rabies, responsible dog ownership and dog bite prevention should be integrated into the strategy.

The targeted audience should be identified and the collaboration with other Competent Authorities should be encouraged.

- The programme should also cover the training for personnel involved in surveillance, dog vaccination campaigns and rabies prevention.
B.III: Expected outcomes
- **Expected outcomes 1: Strategic plan established/strengthened on dog-mediated human rabies elimination**

Activities
1. Formation of Task Force (national, regional and local level) based on National Rabies elimination plan: VS, PH, Municipalities, Veterinary association, NGO’s, MF, Security, etc
2. Develop National Rabies Elimination plan
3. Capacity building
4. Information sharing system between veterinary and human health
5. Border harmonization activities
6. Others………..

- **Expected outcomes 2: Rabies Awareness education campaign conducted**

Activities:
1. Production of rabies awareness material (radio and TV program on rabies, posters, leaflets, etc)
2. Awareness campaign to the general public (mass media, Church, Mosque…)
3. Rabies education to school children (and evaluation of the awareness program through KAP surveys, etc.)
4. World Rabies Day commemoration

- **Expected outcomes 3: Mass dog vaccination campaigns implemented annually (with > 70% coverage)**

Activities:
1. Procurement of rabies vaccine (OIE Vaccine Bank)
2. Procurement of vaccination materials (dog catching nets, syringe, needles, hand gloves etc……)
3. Dog population estimation (stray, free-roaming, owned dogs) using dog census, household surveys, transect survey, mark-resight survey etc
prior to the implementation of the project)
4. Baseline rabies data collection (prevalence in dogs/animals and in humans, dog bite incidence etc before project)
5. Training of the dog vaccinators, other than veterinarians, (identification and formation of vaccination team and training)
6. Conduct of mass dog vaccination campaigns (fixed point vaccination, door to door vaccination….)
7. Mass dog vaccination data capturing and management (should have mobile apps/paper-based form to capture the vaccination data and Analysis)
8. Post-vaccination survey to assess the vaccination coverage (evaluation and monitoring the impact of the vaccination campaign)
9. Dog population management /pet ownership
10.Others…………

- **Expected outcomes 4: Rabies surveillance system established or strengthened (indicators based)**

Activities
1. Build/strengthen laboratory diagnostic facilities (test kits, diagnostic reagents, sampling kits…..)
2. Build laboratory capacities through training/twinning programme
3. Post-mortem brain sample collection and transport to the lab
4. Rabies surveillance database and analysis
5. Integrated Bite Case Management (IBCM)
6. Others………..

- **Expected outcomes 5: Rabies research strengthened**

Activities:
1. Build capacity on rabies research/data analysis
2. KAP studies on rabies and dog bites
3. Patterns of rabies occurrences in animals and in humans
4. Analysis and publication of the project outputs
5. Meeting/workshop/seminar to share the experiences
6. Others………..
C- Conclusion:

In order to fight rabies with the objective of eliminating dog-mediated human rabies by 2030, it is important that national governments support the development of public awareness campaigns and the education of target communities to participate in these campaigns.

Improving surveillance (and post vaccination monitoring/surveillance), is also an important pillar that supports the understanding of trends and guides action in rabies elimination.

Substantial evidence from modelling studies and empirical data indicate that vaccination of 70% of dogs will be sufficient to eliminate canine rabies. This target threshold applies to dog populations across a wide range of settings in the Middle East, regardless of dog density or ownership patterns.

Finally, improving access to affordable and efficacious dog vaccines and human post-exposure prophylaxis vaccines through regional vaccine banks are therefore of paramount importance to the successful control of rabies.

Each year, on the 28th of September, the international community comes together to promote the fight against rabies. World Rabies Day (WRD) is a day of action and awareness raising and offers opportunities for individuals, institutions and governments to join the global movement in the fight against rabies.

Every year the OIE promotes the participation of its Member Countries in WRD and also coordinates activities with the Tripartite (FAO/OIE/WHO), such as joint communication messages. In 2016, the main theme for the OIE WRD was “Educate, Vaccinate, Eliminate”, “Zero by 2030” in 2017, ”Share the Message, Save a Life” in 2018, and in 2019 “Vaccinate to Eliminate” a clear reference to the goal of eliminating dog-mediated human rabies by 2030.
Annex I

Application for endorsement by the OIE of an official control programme * for dog-mediated rabies

The overall objective of an OIE endorsed official control programme for dog-mediated rabies is for Member Countries to progressively improve their dog-mediated rabies situation and eventually make a self-declaration in accordance with Chapter 1.6, as a country free from dog-mediated rabies. The official control programme should be applicable to the entire country even if certain measures are directed towards defined subpopulations only.

The following information should be provided by OIE Member Countries to support an application for endorsement by the OIE of an official control programme for dog-mediated rabies in accordance with Chapter 8.14, of the Terrestrial Code.

The dossier provided to the OIE should address concisely all the topics under the headings provided in Sections 1. to 4. below to describe the actual situation in the country and the procedures currently applied, demonstrating the commitment of the Member Country to comply with the requirements of Chapter 8.14, of the Terrestrial Code.

In Section 4, the dossier should describe concisely the work plan and timelines of the control programme for the next five years.

The terminology defined in the OIE Terrestrial Code and Terrestrial Manual should be referred to and used in compiling the dossier.

National legislation, regulations and Veterinary Authority directives may be referred to and annexed as appropriate in one of the OIE official languages. Weblinks to supporting documents in one of the official languages of the OIE may also be provided, where they exist.

All annexes should be provided in one of the OIE official languages.

The Delegate of the Member Country applying for endorsement of an official control programme should submit documented evidence that the provisions of Article 8.14.11, have been properly implemented and supervised. In addition, the Delegate of the Member Country must submit the national official control programme for rabies as detailed below.

The dossier should provide maps, figures and tables wherever possible.

1. Introduction

   a. Human demographics. Provide a general description of the population distribution, census, socio-economic and cultural features and rural and urban development of the country that are relevant to the spread of rabies virus in dogs. Provide maps identifying the features above. Specify whether the application includes any non-contiguous territories.

   b. Dog demographics. Describe the composition of dog population in the country and a breakdown in zones, if relevant. In particular, provide an estimation of the dog population size including the stray dog population in accordance with Chapter 7.7, and human:dog ratio, dog distribution (rural/urban) and ecology. Describe the methodology used for the estimation (e.g. registers of dogs, population estimates, and surveys of dogs, owners, dog shelters, etc.);

   c. If the endorsed plan is implemented in stages to specific zones of the country, the boundaries of those zones should be clearly defined. Provide a map with the description of the geographical boundaries of the zones.

1. Governance of the national control programme for dog-mediated rabies

   a. Competent Authorities.
Identify all Competent Authorities involved in the supervision, control, enforcement and monitoring of rabies-related activities. Provide a description of the role and responsibilities for the management of the dog-mediated rabies control programme, indicating the role of Veterinary Services, human health authorities and other Competent Authorities such as municipalities and those responsible for wild and feral animals, other organisations such as non-governmental organisations, kennel clubs and breeders, dog-owners, and other relevant groups in rabies control.

b. Veterinary Authority.
   i. Describe how the Veterinary Authority of the country comply with Chapters 1.1, 3.1 and 3.2 of the Terrestrial Code. Describe how the Veterinary Services supervise, control, enforce and monitor rabies-related activities.
   ii. Provide information on any OIE PVS evaluation conducted in the country and follow-up steps within the PVS Pathway and highlight the results relevant to the control of dog-mediated rabies.

c. Human health system.
   i. Describe the health care system and services related to human rabies prevention and its links to the Veterinary Services.
   ii. Describe how the human health authorities supervise, control, enforce and monitor rabies-related activities.

d. Other Competent Authorities.
   i. Describe how other Competent Authorities supervise, control, enforce and monitor rabies-related activities.

e. Legal framework
   Legislation. Provide a table listing all relevant legislation, regulations and directives in relation to rabies control and a brief description of the relevance of each. What are the mechanisms in place to monitor and ensure compliance with the legislation?

2. Current status and control of dog-mediated rabies

Submit a concise description of the measures for the current control and eventual elimination of dog-mediated rabies in the country, including:

a. Epidemiology
   i. Describe the spatial and temporal rabies situation of at least the past five years. Provide tables and maps showing the date of detection, the number and location of cases in susceptible animals (by species) and in humans.
   ii. Describe the general epidemiology in the country highlighting current knowledge (e.g. high-risk areas, socio-cultural factors affecting rabies epidemiology) and gaps in knowledge and the progress over the last five years that has been made in controlling dog-mediated rabies.
   iii. Provide information on the epidemiological situation of rabies in the surrounding countries.
b. Rabies surveillance

Provide documented evidence that surveillance for rabies in the country complies with provisions in Chapter 1.4, and Article 8.14.12, of the Terrestrial Code, and Chapter 3.1.17, of the Terrestrial Manual. The following information should be included:

i. the notification and reporting procedures (by whom and to whom) within the country, to other Competent Authorities and to the OIE.

ii. how is clinical surveillance conducted? Provide details of the process in place. Which susceptible species are part of the surveillance programme?

iii. the sampling, submission and testing procedures that are used to identify and confirm presence of the rabies virus.

iv. the role of human health and other Competent Authorities in dog-mediated rabies surveillance.

v. the surveillance data management systems, including how data are collected, aggregated, shared with other Competent Authorities (e.g. public health) and transmitted from community to national level.

vi. the system for recording, managing and analysing the diagnostic data and how it is integrated in the animal health surveillance database and how the data are exchanged between human health, other Competent Authorities and Veterinary Services;

Provide a summary table and a map indicating, for at least the past 24 months, the number of suspected cases, the number of samples tested for animal rabies, species, type of sample, testing methods and results.

Provide data and a map on human cases, dog-bite incidents and post exposure prophylaxis in humans for the past 24 months.

Provide details of the methods selected and applied for monitoring the performance of the surveillance programme including indicators.

c. Rabies diagnosis

Provide documented evidence that the relevant provisions of Chapters 1.1.2, 1.1.3, and 3.1.17, of the Terrestrial Manual are applied. The following points should be addressed:

i. Provide an overview of the laboratories performing rabies tests in the country, including the following:

– the logistics for shipment of samples, the biosecurity and biosafety measures applied, the follow-up procedures and the time frame for reporting results;

– details of the tests undertaken for rabies diagnosis and the proficiency testing programme. Provide details of the number of rabies tests performed in the past 24 months in national laboratories and in laboratories in other countries, if relevant;

– if characterisation of virus isolates from human and animal cases is in place, describe it.

– procedures for quality assurance e.g. official accreditation of laboratories, Good Laboratory Practice, ISO, etc. that exist in, or are planned for, the laboratory system;

– details of participation in inter-laboratory comparison tests (ring trials), including the most recent results and, if applicable, the corrective measures applied;
– details of the handling of live rabies virus, including a description of the biosecurity and biosafety measures applied;

ii. If rabies *laboratory* diagnosis is not carried out in the country, provide the names of the *laboratories* in other countries providing the service as well as the arrangements in place, including logistics for shipment of samples and the time frame for reporting results.

d. Dog-mediated rabies control strategy

Describe the control strategies in the country, including the following:

i. Description of the *vaccination* programme. Provide information on the *vaccination* strategies applied, the results of the *vaccination* campaigns during the last 24 months: frequency of *vaccination* campaigns, geospatial and temporal description of the campaigns, number of dogs vaccinated per population per campaign, *vaccination* coverage per year and by regions, etc. Data provided should differentiate emergency *vaccination* from systematic *vaccinations*. Provide maps if available. Describe the methods used for estimating *vaccination* coverage should be clearly stated. Provide data on dog *vaccination* activities as part of a response to human rabies cases.

ii. Provide a brief summary of the technical specifications of the dog rabies vaccines used and available in the country. Provide a description of the regulatory procedures in place, source of vaccines, cold-chain management, and management of the vaccine stock(s). Provide evidence that the vaccines used comply with Chapter 3.1.17. of the *Terrestrial Manual*. Provide information on the registration and licensing process for the vaccines used.

iii. Describe the supervision during the *vaccination* campaigns, post-vaccination monitoring strategy and the results of the *vaccination* coverage estimation, including in *stray dog* populations.

iv. Describe how dog populations are managed. Provide documented evidence that the relevant provisions of Chapter 7.7. of the *Terrestrial Code* are applied and the *Competent Authority* coordinating and involved in the implementation of *stray dog* population control.

v. Describe the measures implemented to prevent reintroduction of rabies, the criteria applied to approve importation of susceptible animals, the controls applied to entry of such animals and to their internal movements.

e. Case investigation protocol

Describe the *case* investigation procedures used by the *Veterinary Services* for dealing with suspected or confirmed *case* of rabies in humans and animals. The *case* investigation protocol should be attached as an annex, if available.

f. National and international collaboration

Describe the existing coordination mechanisms nationally and internationally in support of the decision-making process for the implementation and management of the control programme. In particular, describe:

i. Intersectoral, One Health coordination mechanism (e.g. task forces, IHR-PVS National Bridging Workshops) between the relevant *Competent Authorities* and other stakeholders.

ii. Cross-border collaboration. Describe the cooperation, if any, with *Veterinary Authorities* and human health authorities of neighbouring countries in the control of dog-mediated rabies.
iii. Regional collaboration. Describe coordination, collaboration and information-sharing activities with other countries in the region for the control of dog-mediated rabies.

g. Rabies awareness and education programmes

Provide a description of the awareness campaigns, training and education programmes on rabies, responsible dog ownership and dog bite prevention. Describe the targeted audience and collaboration with other Competent Authorities.

Provide details of training programmes for personnel involved in surveillance, dog vaccination campaigns and rabies prevention.

3. Work plan, timelines and budget of the official control programme for dog-mediated rabies for the next five years

Describe the progressive objectives including monitoring and evaluation framework and expected outcome to be achieved for each year for the next five years, for zones (if applicable) and for the whole country including:

a. Performance indicators and timeline\(^1\). The performance indicators should relate to the most important areas and steps where improvements in the programme are needed to decrease incidence of *cases* in dogs and humans. These may include, but are not restricted to, strengthening all relevant Competent Authorities, legislation, reporting, availability and quality of vaccines, animal identification systems, vaccination coverage, movement control, disease awareness, etc. Describe how the performance indicators of the official control programme will be monitored, evaluated and reviewed. This should include documented evidence demonstrating that the control programme is implemented and that the first results are favourable.

b. The outcome of the monitoring should be reflected when submitting the annual reconfirmation of your country’s endorsement to the OIE. The primary measurable indicators for success of the programme will be decreased incidence of *cases* in dogs and in humans in the whole country and selected zones as described in the programme. Additional performance indicators showing evidence of success should include, but not be limited to, *vaccination* data, number of trace back activities or 10-days observation under veterinary supervision following human or animal exposures, successfully implemented import measures, control of dog movements. This should include documented evidence of the effective implementation of Section 4.a. above.

Describe the funding required for the implementation of the control programme and annual budgets for the next five years. Provide details of budget for any planned *vaccination* campaign(s), laboratory support, logistical support and awareness campaigns, etc. Indicate for which years funding has been secured and any anticipated gaps in funding the proposed activities.
The Blueprint for Canine Rabies Prevention and Control

The Blueprint for Canine Rabies Prevention and Control is an online resource developed by global rabies experts to enable ministries and other interested parties to help themselves through the process of designing, implementing and evaluating a large scale rabies control programme.

The Blueprint provides:

- Detailed, practical guidance on rabies control
- Single online point of access to all relevant international resources
- Modules on canine rabies, fox rabies and surveillance
- User-friendly, Frequently Asked Questions format

The Canine Rabies Blueprint incorporates the Stepwise Approach towards Rabies Elimination (SARE). The SARE tool provides measurable steps, designed as a logical flow of activities, to progress from Stage 0 to Stage 5, in efforts towards freedom from dog-transmitted rabies. Countries with no information on rabies start at Stage 0, while others may start further along the scale, and when the country reaches Stage 5, it is free from dog-transmitted rabies.

The SARE tool, when used with the rest of the Canine Rabies Blueprint, provides guidance on institutional responsibilities concerning each activity and who might carry out the work. It encourages relevant stakeholders to work together to progress from stage to stage towards rabies elimination.

Regional networks such as the Pan-African Rabies Control Network (PARACON) are using the SARE tool to self-assess the status of the rabies prevention and control programmes in each country as well as to identify gaps and challenges.

Stepwise Approach towards Rabies Elimination (SARE)

The Stepwise Approach towards Rabies Elimination (SARE) has been developed as a practical planning, monitoring and evaluation tool to guide, develop and refine rabies control programmes. To do this, the Microsoft Excel-based SARE relies on a two-step process:

1. Users assess their own rabies control and elimination programmes' strengths and weaknesses
2. The SARE then assists the user with the development of a customised rabies workplan.

The Assessment component of the SARE enables users to objectively assess the present-day rabies situation across a country, with the tool assessing strengths and weaknesses in terms of seven core components that are critical for effective rabies control and elimination strategies.
The SARE diagram depicting the pathway to rabies elimination, beginning at Stage 0, where little or no data is available for rabies, and progressing through different stages until Stage 5 where a country is declared free from dog-mediated rabies.

**SARE Score**

Upon completing the Assessment component, a SARE score is automatically generated. The score provides an indication of the progress the assessed country has made towards achieving rabies elimination. The score is provided in increments of 0.5, beginning at Stage 0 (endemic for dog-mediated rabies) and reaching Stage 5 (freedom from dog-mediated rabies).

**Detailed outputs from the SARE assessment**

In addition to the SARE score, a comprehensive list of both accomplished and pending activities are presented to the user.

**Accomplished activities**

While the SARE score is valuable in terms of measuring programmatic progress, the accomplished activities provide the users with a formidable advocacy tool that can be used to highlight successes, measure progress, and lobby for further investment in the rabies control programme.

**Pending activities**

The pending activities, on the other hand, can help users focus their efforts toward the continued implementation and improvement of rabies control and elimination programmes. To address and accomplish these pending activities, expert guidance is provided through direct links to the Canine Rabies Blueprint for every activity. This provides users with resources and tools that would help accomplish the pending activities. In addition, the next steps to address the pending activities can be planned through the generation of a country-specific workplan as described below.
The 7 components of the SARE are the critical components of a dog rabies elimination programme and align with the STOP-R framework and Global Strategic Plan.

The Practical workplan component summarizes all the “pending SARE activities” and automatically creates a unique rabies control and elimination workplan that can be used to ensure the pending activities get addressed in a timely manner. To do this, the workplan generates suggested contents for each “Pending SARE activity”, with the information broken down according to the following headings:

1. Suggested steps to achieve the activity;
2. Expected Outcomes;
3. Responsible authorities;
4. Timeframes (including Gantt charts); and
5. Key Performance Indicators.

As the workplan is populated with suggested contents when being generated, users only need to customize the workplan to fit their own needs instead of drafting an entire document. In so doing, the automatically generated multi-year workplan is immediately actionable and measurable on an activity-by-activity basis.

It should be noted that the rabies workplan is not intended to replace a National Strategic Plan (NSP). Instead, the workplan supplements the NSP by providing the granular details with regards to how the NSP will be implemented and be realized.